# Widener University Delaware Law School

Environmental & Natural Resources Law Clinic Kenneth T. Kristl, Professor of Law and Director

#### SUBMITTED via DNREC ONLINE PORTAL

TO: Lisa Vest, Hearing Officer

DATE: August 10, 2020

RE: Public Comment on Docket # 2020-P-A-0019 (Application of Congo Funeral Home for a

Natural Minor Construction Permit)

I am submitting the following public comment in the above captioned Docket:

### Comment 1. DNREC's Public Hearings Without Contemporaneous Oral Public Comment Violate The Governor's 3/12/20 Declaration Of A State of Emergency on COVID-19

On March 12, 2020, Governor Carney issued his *Declaration Of A State of Emergency For The State Of Delaware Due To A Public Health Threat* (the "3/12/20 Order"). The Order has (so far) been extended four different times, the most recent of which was on July 6, 2020. Thus, the Order was in effect at the time of the July 21, 2020 public hearing in this Docket.

Paragraph 5 of the 3/12/20 Order states in pertinent part:

As of Friday, March 13, 2020 at 8:00 a.m. E.S.T., all public meetings of executive branch public bodies governed by 29 Del. C. §§ 10001 et. seq. (including boards, commisions, task forces, and any other similar public body) may be conducted electronically, either by means of telephone conference call or video-conference call. The technology used must permit members of the public body to hear the comments of and speak to all those partricipating, and members of the public to hear the comments of and speak to such members of the public body contemporaneously.

In the 23 modifications of the 3/12/20 Order, these contents of paragraph 5 have not been altered, removed, or superseded. The Twentieth Modification (issued 5/31/20), did allow "public meetings of public bodies governed by 29 Del. C. §§ 10001 et. seq. (including boards, commisions, task forces, and any other similar public body)" to be held in person in public buildings (with safe social distancing), but specifically "encouraged" public bodies "to conduct meetings electronically, either by means of telephone conference call or video conference call, as permitted by Paragraph 5 of the Declaration of the State of Emergency." (Twentieth Modification ¶ E.1). The Twentieth Modification explicitly states that "This Order has the force and effect of law. Any failure to comply with the provisions contained in a Declaration of a State of Emergency or any modification to a Declaration of the State of Emergency may constitute a criminal offense."

DNREC is a "public body" governed by 29 Del. C. §§ 10001 et. seq. DNREC is subject to, and for many years has acted in response to, the FOIA requirements in that Chapter. Separate and apart from this concession by DNREC's actions, hearings conducted by DNREC via a Hearing Officer fit the definitions of the Chapter. DNREC is a "public body," defined in 29 Del. C. § 10002(h) as

"Public body" means, unless specifically excluded, any regulatory, administrative, advisory, executive, appointive or legislative body of the State, or of any political subdivision of the State, including, but not limited to, any board, bureau, commission, department, agency, committee, ad hoc committee, special committee, temporary committee, advisory board and committee, subcommittee, legislative committee, association, group, panel, council or any other entity or body established by an act of the General Assembly of the State, or established by any body established by the General Assembly of the State, or appointed by any body or public official of the State or otherwise empowered by any state governmental entity, which:

- (1) Is supported in whole or in part by any public funds; or
- (2) Expends or disburses any public funds, including grants, gifts or other similar disbursals and distributions; or
- (3) Is impliedly or specifically charged by any other public official, body, or agency to advise or to make reports, investigations or recommendations.

Hearing Officers—who are "appointed" by the Secretary (a "public official of the State") to produce a Hearing Officer Report and a Recommendation on pending permit applications—specifically fall within sub-¶ 3.

A public hearing held by a Hearing Oficer on a permit application falls within the definition of "meeting," defined in 29 Del. C. § 10002(g) as

"Meeting" means the formal or informal gathering of a quorum of the members of any public body for the purpose of discussing or taking action on public business either in person or by video-conferencing.

A public hearing on a permit application involves both "discussion" of DNREC's business of reviewing permit applications and "taking action" to meet the public hearing and public comment components of DNREC/s permitting job. Thus, hearings conducted by a DNREC Hearing Officer (appointed by the Secretary of DNREC) are "public meetings" of an "executive branch public bod[y] governed by 29 Del. C. §§ 10001 et. seq." and are therefore subject to the requirements of the 3/12/20 Order.

Public hearings on permit applications have been held by DNREC via videoconference since the issuance of the 3/12/20 Order and its extensions. Like the other post-3/12/20 Order DNREC public hearings, the public hearing is the above-captioned Docket did not allow for oral comment during the hearing. This violates the specific requirement of ¶ 5 of the 3/12/20 Order that "[t]he technology used must permit members of the public body to hear the comments of and speak to all those partricipating, and **members of the public to** hear the comments of and **speak to such members of the public body** 

**contemporaneously**" (emphasis supplied). Therefore, the public hearing was in violation of the "law" created by the 3/12/20 Order.

### Comment 2. DNREC's Public Hearings Without Contemporaneous Oral Public Comment Violate Chapter 100 Of Title 29 Of The Delaware Code

The Paragraph 5 requirements in the Governor's 3/12/20 Order did not appear out of thin air. 29 Del. C. § 10006 allows for public meetings to be held via video-conferencing under certain conditions, and states in relevant part:

During meetings where video-conferencing is used, each member must be identified, **all participants shall be able to communicate with each other at the same time**, and members of the public attending at the noticed public location or locations of the meeting must be able to hear and view the communication among all members of the public body participating by video-conference.

(emphasis supplied). As noted above, DNREC public hearings on permits fall within the purview of Chapter 100. The failure of DNREC to allow members of the public to speak and submit oral comments at its video conference public hearings—including the public hearing in the above-listed Docket—means that the public hearing was held in violation of 29 Del. C. § 10006 as well as the fundamental constitutional rights of members of the public.

### Comment 3. DNREC's Public Hearings on Air Permits Without Contemporaneous Oral Public Comment Violate DNREC's Regulations

DNREC has issued Regulations governing the Public Participation component of its issuance of air permits. 7 Del. Admin. C. 1102 § 12.2 specifically states that

"[u]pon receipt of ... a permit application, in proper form, the Department shall provide for public participation and comment by . . .

12.2.4 Holding, if the Department receives a meritorious request for a hearing within 15 calendar days of the date of the advertisement described in 12.2.2 of this regulation, or if the Department deems it to be in the best interest of the State to do so, a public hearing on an application **for interested persons to appear and submit written or oral comments** on the air quality impact of the proposed action.

(emphasis added). Thus, by DNREC's own regulations, when a public hearing is held on an application for an air permit, interested persons must be allowed to appear and submit oral comments.

Delaware law holds that "once an agency adopts regulations governing how it handles its procedures, the agency must follow them. If the agency does not, then the action taken by the agency is invalid." *Hanson v. Delaware State Public Integrity Com'n*, 2012 WL 3860732 (Super. Ct. Aug. 30, 2012), *citing Dugan v. Delaware Harness Racing Commission*, 752 A.2d 529 (Del.2000); *Mumford &* 

*Miller Concrete, Inc. v. Dept of Labor*, 2011 WL 2083940 at \*6 (Super. Ct. April 19, 2011) (same). Thus, the very language of 7 Del. Admin. C. 1102 § 12.2.4 requires that DNREC provide an opportunity for oral comment at a public hearing on an air permit application.

DNREC's conduct of public hearings on air permit applications without allowing for members of the public to make oral comment during the hearing means that DNREC is violating its own regulations, and any permit issued despite such violation is invalid and subject to reversal. Thus, the public hearing in the above-referenced Docket was invalid and any permit issued relying on it will be subject to reversal.

### Comment 4. DNREC's Public Hearings Without Contemporaneous Oral Public Comment Violates The Governor's Proclamation No. 17-3292

In addition to the 3/12/20 Order referenced in my previous Comment No. 1, the Governor and Lt. Governor also issued a Proclamation specifically governing the conduct of public meetings by State public bodies. The six paragraphs of the Declaration largely mirror the requirements in ¶ 5 of the 3/12/20 Order. Paragraph 6 of the Declaration imposes the additional requirement that "all other rules and procedures applicable to public meetings shall be followed."

The public hearing in the above-listed docket did not comply with the requirement of  $\P$  2 of the Declaration that the technology used "must permit members of the public to hear the comments of **and speak to** such members of the public body contemporaneously" and that "[p]ublic participants must also be permitted to . . . **submit questions or comments**" (emphasis supplied). The public hearing therefore violated the Governor's Declaration as well.

A copy of the Governor's Declaration is attached to these comments so that it is part of the public record.

#### Comment 5. Documents Attached To Be Part Of The Record

Although they are public records and should already be before the Secretary (as they govern and affect his conduct), out of an abundance of caution, I am attaching a copy of the 3/12/20 Order, the Twentieth Modification of that Order, and the Fourth Extension of that Order so that they are clearly part of the record in this Docket.

### Comment 6. The Permit Application is Missing Required Information or Contains Inaccurate Information.

Missing answers in the permit application may provide grounds for rejecting the permit. "Any applicant who fails to submit any relevant facts or who submitted incorrect information to the Department shall, upon becoming aware of such failure or incorrect submittal, promptly submit such supplementary facts or correct information." 7 Del. Admin Code 1102 §§ 3.2, 3.3. An application must "shall include... all of the information called for by the source category application form." Id. at § 10.2.1. This would include Forms AQM-1 (Administrative Information), AQM-2 (Overall Process Flow

Diagram), AQM 3.11 (Crematories Application), and AQM-5 (Emissions Information) are required for a complete permit application. There are several incomplete answers on Congo Funeral Home's permit application:

#### On Form AQM-1:

Question 7: ("Air Quality Management Facility ID Number") is left blank.

Question 12.1: ("Does the Equipment Have an Active Air Permit?") is left blank.

Question 27: ("When Will the Proposed Construction/Modification Occur?") is answered "TBD."

#### On Form AQM-3.11:

Question 30: ("Total Primary Combustion Chamber Combined Heat Input") is left blank.

Question 38: ("Total Secondary Combustion Chamber Combined Heat Input") is left blank.

Question 42.4: ("Percent Sulfur of Primary Fuel") is answered "Unk %."

Question 45.7: ("Distance to Nearest Property Line") is left blank

Question 45.8: ("Describe Nearest Obstruction") is left blank

Question 45.9: ("Height of Nearest Obstruction") is left blank

Question 45.10: ("Distance to Nearest Obstruction") is left blank

Question 48.1: ("Storage Capacity") is left blank

Form AQM-2 is left blank, though a separate process-flow diagram is attached. It does not appear that this satisfies the regulatory requirement.

In addition, Form AQM-1 indicates that the proposed equipment will be part of an "Existing Facility" (Form AQM-1, Question 11). It is unclear whether or not the proposed crematory will legally be part of the same facility as Congo Funeral Home, or whether it counts as a new facility since it is physically located at a different lot. The listed address, 100 North Cleveland Avenue, Wilmington, DE, appears to be the address of "Petrucon Construction," not Congo Funeral Home. It is unclear whether Congo Funeral Home's existing facilities encompass the North Cleveland Avenue location. If they do not, then the answer to Question 11 provides inaccurate information.

Because this information is not present in the permit application, it is impossible for the public to provide comment on the substance of what the missing information might contain and therefore to create a record before the Secretary that raises and expresses these concerns. DNREC should therefore require the applicant to provide the information, make it available to the public, and provide further opportunity

to comment on the new information in order to create a full public record. The failure of DNREC to do so should be viewed as a waiver of DNREC's and the permittee's ability to object to information that may be presented on appeal not being in the record before the Secretary.

Thank you for the opportunity to submit these Public Comments.

Sincerely,

Kenneth T. Kristl, Esq.

#### Attachments

3/12/20 Order 3/12/20 Proclamation Twentieth Modification Fourth Extension

### state of Delaware



#### Executive Department Dover

### DECLARATION OF A STATE OF EMERGENCY FOR THE STATE OF DELAWARE DUE TO A PUBLIC HEALTH THREAT

WHEREAS, the Centers for Disease Control and Prevention has determined that a novel coronavirus ("COVID-19") presents a serious public health threat, and that this threat is likely to impact the State of Delaware; and

WHEREAS, the Delaware Department of Health & Social Services' Division of Public Health (DPH) has determined that it is vital for the State of Delaware to prepare for the possible community transmission of COVID-19 and take steps to avoid the transmission of the virus, which may include avoiding public gatherings; and

**WHEREAS**, it is in the best interests of the State to protect its citizens from a potential public health emergency that could threaten the lives of those who live and work here; and

**WHEREAS**, the predicted public health threat created by COVID-19 will likely continue to create dangerous and potentially life-threatening public health conditions and may result in additional public safety responses.

**NOW, THEREFORE, I, JOHN C. CARNEY,** pursuant to Title 20, Chapter 31 of the Delaware Code, do hereby declare a State of Emergency in Delaware. This State of Emergency will be effective as of Friday, March 13, 2020 at 8:00 a.m. E.S.T., and shall continue until terminated as provided under state law. The nature of the emergency is the public health threat from the COVID-19. Along with such other actions authorized by Title 20, Chapter 31 of the Delaware Code, I specifically direct and authorize:

1. All departments and agencies of the State of Delaware shall assist in response and recovery activities, as directed by and in coordination with the Delaware Emergency Management Agency (DEMA), in consultation with the Secretary of the Department of

- Safety and Homeland Security (DSHS), necessary in those areas affected by the COVID-19. Further, DEMA is authorized to enact the Delaware Emergency Operations Plan.
- 2. The Delaware National Guard shall take precautionary or responsive actions directed by the Director of DEMA, in consultation with the Secretary of DSHS, upon request by local authorities.
- 3. Pursuant to the authority provided in Title 20, Chapter 31 of the Delaware Code, DPH, in consultation with DEMA and the Secretary of DSHS, shall consider responsive actions with respect to facility closures, isolation and quarantine measures, including quarantine of individuals or groups of individuals, and such other measures as they deem necessary to protect the health and safety of the public. DPH is authorized to purchase and distribute antitoxins, serums, vaccines, immunizing agents, antibiotics and other pharmaceutical agents, health care supplies or medical supplies.
- 4. As of Friday, March 13, 2020 at 8:00 a.m. E.S.T., and until further notice, there are no driving restrictions in effect in the State.
- 5. As of Friday, March 13, 2020 at 8:00 a.m. E.S.T., all public meetings of executive branch public bodies governed by 29 Del. C. §§10001 et. seq. (including boards, commissions, task forces, and any other similar public body) may be conducted electronically, either by means of telephone conference call or video-conference call. The technology used must permit members of the public body to hear the comments of and speak to all those participating, and members of the public to hear the comments of and speak to such members of the public body contemporaneously. Public participants must also be permitted to electronically access presentation materials and submit questions or comments. During any public meeting conducted by electronic means, each member of the public body will identify him or herself before speaking so that members of the public are able to hear the comments of the members of the public body. Notice requirements of public meetings will continue as required by law and will include the electronic information necessary for participation. Meetings already noticed shall be updated as soon as practicable with the information necessary for members and the public to participate electronically.
- 6. Given that Delaware has evidence of the presence of COVID-19, it is important that social events be held safely to prevent the spread of infection. Proper precautions are essential. Event hosts should review the potential risks and cancel all "non-essential mass gatherings" of 100 people or more. CDC event guidance strongly emphasizes that those at highest risk (over age 60 and with chronic health conditions) not attend large gatherings. Large gatherings, if held, should provide the following: adequate space allowing 6 feet between individuals; adequate air flow; warm water and soap along with hand sanitizer stations; signage that emphasizes that ill individuals not attend; and a process in place to manage an ill individual safely. As of Friday, March 13, 2020 at 8:00 a.m. E.S.T., DPH and DEMA are authorized to cancel gatherings should it be deemed necessary for public health reasons, and such cancellation shall not constitute a taking and shall not entitle the owner or organizer to just compensation.

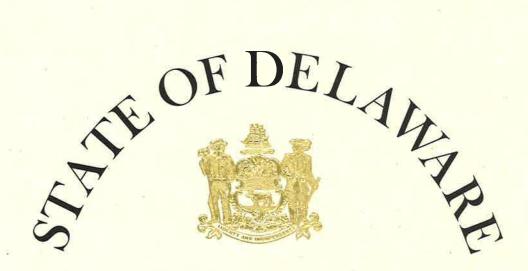
- 7. Schools are encouraged to review activities that bring attendees in close proximity to each other based upon the CDC's guidance for social events. Schools should have a rigorous cleaning process and emphasize that sick students and staff stay home. DPH is not recommending that school facilities close at this time, but DPH will continue to coordinate closely with school district leadership to prevent community spread of the COVID-19.
- 8. Facilities serving older adults, including skilled nursing facilities, assisted living facilities, hospice providers, and rehabilitation facilities with older patients should:
  - a. Screen and restrict access by those who meet the following: 1) signs or symptoms of a respiratory infection such as cough, fever, shortness of breath or sore throat;
    2) in the last 14 days had contact with someone with a confirmed diagnosis of COVID-19, or 3) are ill with respiratory illness.
  - b. All individuals permitted to enter the facility must wash hands upon entry; if soap and water are not available, alcohol-based sanitizer may be used.
  - c. Make online methods of face-to face communication and phone calls available.
  - d. Facility staff should be restricted from international travel and should be monitored if they have travelled out of the country in the last 14 days.
  - e. Staff should be monitored if they have been in contact with someone who is under investigation for COVID-19 or have traveled out of state.
  - f. Staff should be monitored if they are showing any signs of respiratory infection such as fever, cough or sore throat.
  - g. Any staff member who has these signs or symptoms should not go to work. Any staff that develop these signs or symptoms on the job should immediately stop working, put on a face mask, and self-isolate at home.
  - h. Staff who develop these signs and symptoms should inform the infection preventionist and contact their primary care doctor, as well as the Division of Public Health at 1-866-408-1899 for next steps.
  - i. Nursing homes should increase availability of alcohol-based hand sanitizers, tissues, no-touch receptacles for disposal, and facemasks at entrances, waiting rooms, and resident check-ins.
  - j. Signage should be increased for vigilant infection prevention.
  - k. Properly clean, disinfect, and limit sharing of medical equipment between residents and areas of the facility.
- 9. No entity doing business in this state shall engage in price gouging as a result of this public health emergency, which shall mean an excessive price increase of goods or services offered for sale beyond the sale price in the usual course of business immediately prior to the date of this state of emergency, unless the increase is attributable to additional costs imposed on the supplier of such goods or services, such price not to increase more than 10% from the cost customarily applied in the usual course of business prior to this state of emergency. A violation of this paragraph shall be deemed an unlawful practice under § 2513 of Title 6 of the Delaware Code and a violation of Subchapter II of Chapter 25 of Title 6.
- 10. State employees shall refrain from any business travel out of state. If you are scheduled for business travel that you feel is essential, please notify your supervisor.

- 11. The Department of Health and Social Services and the Department of Safety and Homeland Security are exempted from 29 Del. C. Chap. 69 for purposes of purchasing materials necessary for responding to this public health emergency.
- 12. I reserve the right to take or direct state or local authorities to take, without issuance of further written order, any other necessary actions authorized by Title 20, Chapter 31 of the Delaware Code to respond to this emergency.

APPROVED this 12th day of March 2020 at 3:00 p.m.

of C. Carry

Governor



#### OFFICE OF THE GOVERNOR

#### **PROCLAMATION**

Whereas, the Centers for Disease Control and Prevention has determined that a novel coronavirus ("COVID-19") presents a serious public health threat; and

Whereas, as of 8:00 a.m. E.S.T. on March 13, 2020, the Governor declared a State of Emergency due to the public health threat of COVID-19; and

Whereas, in order to prevent the community transmission of COVID-19, the Governor's State of Emergency declaration ordered all public meetings of executive branch public bodies governed by 29 Del. C. §§10001 et. seq. (including boards, commissions, task forces, and any other similar public body) may be conducted electronically, either by means of telephone conference call or video-conference call; and

Whereas, in the interests of protecting the citizens of this state from the public health threat caused by COVID-19, the Governor is authorized to take such action as the Governor reasonably believes necessary to help maintain life, health, property or public peace in this state, including issuing a proclamation to suspend the provisions of any regulatory statute prescribing the procedures for conducting state business where strict compliance with the statute may hinder necessary action in coping with the public health threat caused by COVID-19.

Now, Therefore, We, John Carney, Governor, and Bethany Hall-Long, Lieutenant Governor, do hereby declare that the following precautionary measures shall be implemented:

- 1. All meetings of public bodies governed by 29 Del. C. §§10001 et. seq., until further notice, may be conducted electronically, either by means of telephone conference call or video-conference call.
- 2. The technology used must permit members of the public body to hear the comments of and speak to all those participating, and members of the public to hear the comments of and speak to such members of the public body contemporaneously. Public participants must also be permitted to electronically access presentation materials and submit questions or comments.
- 3. During any public meeting conducted by electronic means, each member of the public body will identify him or herself before speaking so that members of the public are able to hear the comments of the members of the public body.
- 4. Notice requirements of public meetings will continue as required by law and will include the electronic information necessary for participation.
- 5. Meetings already noticed shall be updated as soon as practicable with the information necessary for members and the public to participate electronically.
- 6. All other rules and procedures applicable to public meetings shall be followed.

OF DELAWAR

John C. Carney

Bethany A. Hall-Long Lieutenant Governor

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Executive Department Dover

# TWENTIETH MODIFICATION OF THE DECLARATION OF A STATE OF EMERGENCY FOR THE STATE OF DELAWARE DUE TO A PUBLIC HEALTH THREAT

WHEREAS, the Centers for Disease Control and Prevention ("CDC") has determined that a novel coronavirus ("COVID-19") presents a serious public health threat, and has advised the public that asymptomatic individuals may be carriers of the COVID-19 virus and may unknowingly spread the virus to other individuals in close proximity, and therefore, social distancing is required to help mitigate the individual exposure to (and community spread of) the COVID-19 virus; and

**WHEREAS**, it is in the best interests of the State to protect its citizens from a public health emergency that could threaten the lives of those who live and work here; and

**WHEREAS**, on March 12, 2020 at 3:00 p.m. E.D.T., I issued a State of Emergency declaration due to the public health threat of COVID-19, which became effective as of 8:00 a.m. E.D.T. on March 13, 2020 (the "COVID-19 State of Emergency"); and

**WHEREAS**, on March 16, 2020 at 2:00 p.m. E.D.T., I issued the First Modification to the COVID-19 State of Emergency declaration to advise that the CDC issued new guidance for large

events and mass gatherings, recommending that organizers halt gatherings of fifty (50) people or more for the next eight weeks due to the public health threat of COVID-19, including conferences, social events, concerts and other types of assemblies; and

WHEREAS, on March 18, 2020 at 2:00 p.m. E.D.T., I issued the Second Modification to the COVID-19 State of Emergency declaration that modified the limitations on public gatherings of fifty (50) or more people and, among other things, placed certain restrictions on the operation of certain businesses and facilities in the State of Delaware; and

**WHEREAS**, on March 21, 2020 at 12:00 p.m. E.D.T., I issued the Third Modification to the COVID-19 State of Emergency declaration to close all Delaware beaches, except to persons using the beaches for exercise or to walk their dogs, subject to certain precautions recommended by the CDC on COVID-19, which became effective as of 5:00 p.m. E.D.T.; and

**WHEREAS**, on March 23, 2020 at 4:00 p.m. E.D.T. and 4:02 p.m. E.D.T., respectively, I issued the Fourth and Fifth Modifications to the COVID-19 State of Emergency declaration to close all non-essential businesses in Delaware, except those that can offer goods and services on the Internet, and to order a Shelter in Place for Delaware residents; and

WHEREAS, on March 24, 2020 at 4:00 p.m. E.D.T. I issued the Sixth Modification to the COVID-19 State of Emergency declaration to provide a moratorium on evictions and foreclosure proceedings to enable Delawareans to shelter in place safely, extended the presidential primary, provided for absentee balloting during the COVID-19 crisis, provided for a modified state procurement process, and placed a moratorium on cancellation of insurance policies for delay in premium payments caused by the economic uncertainty; and

**WHEREAS**, on March 29, 2020 at 4:30 p.m. E.D.T., I issued the Seventh Modification to the COVID-19 State of Emergency declaration to provide for the self-quarantine of travelers from areas severely impacted by COVID-19 outside the State of Delaware into the State; and

**WHEREAS**, on March 30, 2020 at 5:00 p.m. E.D.T., I issued the Eighth Modification to the COVID-19 State of Emergency declaration to permit a comprehensive approach to the provision of childcare in the State of Delaware during the State of Emergency to support essential workers; and

**WHEREAS**, on April 1, 2020 at 3:00 p.m. E.D.T., I issued the Ninth Modification to the COVID-19 State of Emergency declaration to prohibit gatherings of ten (10) or more people and increase safety precautions for businesses and their visitors; and

**WHEREAS**, on April 6, 2020 at 6:00 p.m. E.D.T., I issued the Tenth Modification to the COVID-19 State of Emergency declaration to further restrict the operation of non-essential businesses to limit the spread of COVID-19; and

**WHEREAS**, on April 10, 2020 at 3:30 p.m. E.D.T., I extended the COVID-19 State of Emergency declaration, as modified; and

WHEREAS, on April 15, 2020 at 9:00 a.m. E.D.T., I issued the Eleventh Modification to the COVID-19 State of Emergency declaration to provide increased guidance and support to long-term care facilities to protect our most vulnerable populations and to permit remote notarization under limited circumstances; and

**WHEREAS**, on April 23, 2020 at 4:15 p.m. E.D.T., I issued the Twelfth Modification to the COVID-19 State of Emergency declaration to allow the Public Health Authority to activate more out-of-state health care workers to assist in Delaware's fight against COVID-19; and

WHEREAS, on April 25, 2020 at 4:00 p.m. E.D.T., I issued the Thirteenth Modification to the COVID-19 State of Emergency declaration to require the use of cloth face coverings in public settings where other social distancing measures are difficult to maintain, including in grocery stores and pharmacies, especially in areas of significant community-based transmission; and

**WHEREAS**, on April 29, 2020 at 6:00 p.m. E.D.T., I issued the Fourteenth Modification to the COVID-19 State of Emergency declaration limiting the rent that may be charged to holdover tenants and preventing landlords from charging holdover tenants with losses not covered by the expired rental agreement; and

WHEREAS, on May 7, 2020 at 10:00 a.m. E.D.T., I issued the Fifteenth Modification to the COVID-19 State of Emergency declaration to permit minimum operations by certain small businesses to begin a gradual process toward businesses reopening, and to extend deadlines for statewide, municipal, and school district elections due to the ongoing public health concerns caused by COVID-19; and

**WHEREAS**, on May 8, 2020 at 12:30 p.m. E.D.T., I extended the State of Emergency a second time; and

**WHEREAS**, on May 10, 2020 at 1:15 p.m. E.D.T., I issued the Sixteenth Modification to the COVID-19 State of Emergency declaration to suspend end-of-year evaluations for educators, professional development requirements and assessments due to the suspension of the school year caused by COVID-19; and

**WHEREAS**, on May 14, 2020 at 5:00 p.m. E.D.T., I issued the Seventeenth Modification to the COVID-19 State of Emergency declaration to reopen Delaware beaches, boardwalks, certain

on-premise businesses, and swimming facilities, subject to precautions needed to protect public health; and

**WHEREAS**, on May 18, 2020 at 12:30 p.m. E.D.T., I issued the Eighteenth Modification to the COVID-19 State of Emergency declaration encouraging virtual services but expanding the ability of houses of worship and places of religious expression to conduct in-person services with safety precautions; and

**WHEREAS**, on May 22, 2020 at 4:00 p.m. E.D.T., I issued the Nineteenth Modification to the COVID-19 State of Emergency declaration to allow restaurants to expand outdoor seating capacity; and

**WHEREAS**, reopening the State in a phased approach allows for officials to continue to monitor the spread of COVID-19 and react appropriately; and

WHEREAS, the Phase 1 Reopen Plan, like the interim steps before it and like the steps taken afterwards, was formulated in close consultation with public health officials to ensure it is respecting the core principles of controlling the spread of COVID-19 at a time when the State must continue to exercise heightened caution; and

**WHEREAS**, the Phase 1 Reopen Plan, if key indicators continue to trend downward, will be the first phase in a multi-step process of reopening Delaware; and

**WHEREAS**, the State of Delaware will lift the ban on short-term rental units and the mandatory 14-day quarantine for out-of-state travelers on June 1 as part of the rolling reopening of Delaware's economy; and

**WHEREAS**, outdoor weddings and graduation ceremonies will be permitted in Delaware beginning on June 1, with basic public health precautions in place to protect against the spread of COVID-19.

**NOW, THEREFORE, I, JOHN C. CARNEY,** pursuant to Title 20, Chapter 31 of the Delaware Code, to control and prevent the spread of COVID-19 within the State of Delaware, do hereby order that the COVID-19 State of Emergency declaration, as modified by the First through Nineteenth Modifications and extended on April 10, 2020 and on May 8, 2020, shall remain in effect until further notice, with the following modifications and additions:

- **A. FACE COVERINGS:** Effective June 1, 2020, at 8:00 a.m. E.D.T., the Thirteenth Modification to the COVID-19 State of Emergency declaration is hereby modified as follows:
  - 1. Paragraph 3. is hereby modified to add the following:
    - g. when they are a speaker, reader, or singer to a live audience. If face coverings or face shields are not available or cannot be used, the speaker, reader, and singer shall face away from the audience, maintain at least thirteen (13) feet of distance between themselves and the audience, or stand behind a physical barrier or partition, such as a sneeze guard. The reader, speaker, or singer must put the face covering back on and use hand sanitizer immediately after speaking, reading, or singing.
  - 2. Paragraph 3.d. is hereby modified as follows (noted by strikethrough and italics):
    - d. when they are in an outdoor public area, *outdoor gathering or outdoor event*, including state parks, and golf courses, *wedding receptions or graduations*, if maintaining social distancing of six (6) feet between individuals of different households is impracticable; or a speaker, reader, or singer to a live audience. If face coverings or face shields are not available or cannot be used, the speaker, reader, or singer shall face away from the audience, maintain at least thirteen (13) feet of distance between themselves and the audience, or stand behind a physical barrier or partition, such as a sneeze guard. The reader, speaker, or singer must put the face covering back on and use hand sanitizer immediately after speaking, reading, or singing.

### B. INDIVIDUAL OBLIGATIONS OF SOCIAL DISTANCING AND TRANSMISSION REDUCTION DURING PHASE 1:

Effective June 1, 2020, at 8:00 a.m. E.D.T., the Fifth Modification to the COVID-19 State
of Emergency declaration (requiring Delawareans to shelter in place) and the Seventh
Modification to the COVID-19 State of Emergency declaration (related to the out-of-state

traveler fourteen (14) day quarantine), and all amendments thereto, are hereby stricken and replaced with this Twentieth Modification and Delaware's Phase 1 Reopen Plan, including any subsequent amendments thereto. While in the State of Delaware, all individuals must follow the Phase 1 Reopen Plan "General Guidance: Individuals" to promote social distancing and reduce transmission of COVID-19.

- 2. For the purposes of this Modification, "Minimum Social Distancing Requirements" means maintaining at least six (6) foot social distancing from any individual who is not a member of the same household or a caregiver to someone in that household, washing hands with soap and water for at least twenty (20) seconds as frequently as possible or using hand sanitizer composed of at least sixty percent (60%) ethanol or seventy percent (70%) isopropanol, covering coughs or sneezes with something other than one's hands (e.g., elbow, handkerchief), regularly cleaning high-touch surfaces, and not shaking hands.
- 3. Individuals leaving their residence for work or other activities are strongly advised to take the following steps to reduce transmission of COVID-19:
  - a. Maintain at least six (6) foot social distancing from other individuals, except for members of your household.
  - b. Wear a cloth face covering as required by the Thirteenth Modification when inside a retail establishment, such as grocery stores, pharmacies, or other public-serving businesses. A face covering should also be worn outdoors when it is not possible to maintain at least six (6) feet social distancing from other people, except for members from the same household.
  - c. Carry hand sanitizer and use it frequently.
  - d. Wash hands using soap and water for at least twenty (20) seconds as frequently as possible.
  - e. Regularly clean high-touch surfaces such as steering wheels, wallets, and phones.
  - f. Stay at home if sick.
  - g. Avoid or minimize leisure travel.
  - h. All vulnerable individuals, including those at high risk of severe illness from COVID-19, are strongly advised to continue to shelter in place. Members of households with vulnerable residents should be aware that by returning to work or other environments where distancing is not practical, they could carry the virus home. Precautions should be taken to isolate oneself from vulnerable individuals.

- Nothing in this Order prevents the Delaware Emergency Management Agency ("DEMA")
  from issuing, requesting, and enforcing isolation and quarantine orders pursuant to 20 Del.
  C. § 3136 or DPH from issuing and enforcing isolation and quarantine orders pursuant to
  16 Del. C. § 505.
- **C. SOCIAL GATHERINGS AND EVENTS:** Effective June 1, 2020, at 8:00 a.m. E.D.T., Paragraph 1 of the Ninth Modification to the COVID-19 State of Emergency declaration regarding gatherings is hereby stricken and replaced with the following:
  - 1. Indoor Gatherings: All persons are prohibited from gathering indoors or in partially enclosed spaces in groups of ten (10) or more people until after June 15, 2020. At indoor gatherings of fewer than ten (10), individuals should protect themselves and vulnerable populations by practicing proper hand hygiene, six (6) foot social distancing, and all other Minimum Social Distancing Requirements outlined in this Twentieth Modification to the State of Emergency. Regular interactions with immediate family members, members of the same household, and caregivers do not constitute a "gathering" in any location, indoors or out. This indoor gathering limit applies to individuals, including when they are in a place of social gathering such as a restaurant. Businesses, industries and activities that must operate in accordance with the Phase 1 Reopen Plan are responsible to comply with the capacity limits and other applicable guidance provided in the Phase 1 Reopen Plan.
  - 2. Outdoor Gatherings/Events up to 250 people: Gatherings or events in fully unenclosed outdoor spaces, or tents, only as described below, of up to two hundred and fifty (250) people (e.g. outdoor weddings and receptions, outdoor graduations, outdoor funerals, etc.) are permitted in Phase 1 under the following conditions:

- a. Hosts of outdoor gatherings or events should take steps to protect vulnerable populations, including by providing materials and equipment necessary for proper hand hygiene, enforcing social distancing and the use of face coverings, and complying with any applicable restrictions on businesses, industries and activities under the Phase 1 Reopen Plan or other applicable DPH guidance.
- b. Venues interested in holding an outdoor gathering or event of up to two hundred and fifty (250) people must have a mechanism for limiting attendance, enforce social distancing between attendees and comply with paragraphs 4-6 of the Thirteenth Modification to the COVID-19 State of Emergency declaration relating to providing face coverings for employees and signage about the use of face coverings for guests.
- c. Any food service, including by catering services and their staff, must operate within the parameters prescribed for Food and Drink Establishments in the Nineteenth Modification to the State of Emergency and the Phase 1 Reopen Plan. Buffet-style, family-style, and any other self-service food is prohibited, as are "butlered" hors d'oeuvres, unless the server can ensure no human contact with the distribution of pre-packaged items.
- d. Concessions selling only pre-packaged food must deliver food directly to seated customers or ensure social distancing in lines. They should facilitate contactless transactions as often as possible.
- e. Individuals must wear cloth face coverings in accordance with the requirements of the Thirteenth Modification to the COVID-19 State of Emergency declaration and this Twentieth Modification.
- f. Individuals who are not part of the same household are expected to remain at least six (6) feet apart to the greatest extent possible and are encouraged to maintain greater physical distance whenever possible.
- g. Individuals must stay home when sick.
- h. Individuals should wash their hands or use hand sanitizer regularly during the gathering or event.
- i. Hand sanitizing stations should be supplied at any entrance or exit and at various locations within the event. Hand sanitizer must be composed of at least sixty percent (60%) ethanol or seventy percent (70%) isopropanol.
- j. Bathrooms and high contact surfaces must be disinfected every fifteen (15) minutes to two (2) hours.
- k. The gathering or event must comply with all other applicable state, county and local laws for gatherings and events.
- 1. Gatherings or events are permitted to occur in tents as long as the tents have a maximum of two (2) walls, which may only be opposing and not adjoining (i.e., no corners). A round tent may not have a side wall or walls.
- m. A school district or charter school holding an outdoor gathering or event of up to 250 people must comply with any guidance posted by the Department of Education.
- 3. Outdoor Gatherings/Events over 250 people: According to the CDC, gatherings of more than two hundred and fifty (250) people offer more opportunities for person-to-person

contact and therefore pose greater risk of COVID-19 transmission. Social, community, recreational, and leisure events of more than two hundred and fifty (250) people ("large gatherings and events"), including but not limited to parades, festivals, conventions, fundraisers, sporting events and fairs, are hereby prohibited at all locations and venues, except that hosts of previously scheduled outdoor large gatherings and events may apply to move forward with the large gathering or event by submitting a plan to covid19faq@delaware.gov at least seven (7) days prior to the anticipated event. Plan approval is at the discretion of the Division of Small Business which, in consultation with the Division of Public Health, will consider how to prevent, reduce the spread of, and suppress COVID-19 at any gathering or event permitted under this Modification. At a minimum, the plan must meet the following requirements:

- a. The plan must show a strict adherence to guidelines in Paragraph 2 of this section: "Outdoor Gatherings/Events up to 250 People."
- b. The plan must consider information regarding the number of people attending who are at greater risk of more serious illness after contracting COVID-19. Older adults and persons with pre-existing health conditions are thought to be at increased risk.
- c. The plan must consider information regarding the density of attendees within a confined area. Based on what is currently known about the virus, spread from person-to-person happens most frequently among close contacts, meaning individuals who are within six (6) feet of each other for ten (10) minutes or more.
- d. The plan must contain information regarding enforcement of social distancing.
- e. The plan must consider information regarding the level of transmission in the local community and the level of transmission in the areas from which attendees will travel. That information can be obtained from the two sites listed here:
  - 1. View Delaware data from the Division of Public Health available at https://myhealthycommunity.dhss.delaware.gov.
  - 2. View national data from CDC available at https://www.cdc.gov/covid-data-tracker/index.html.
- f. The plan must consider local traffic patterns and parking capacity needs.
- g. The plan must follow all requirements for Food and Drink Establishments outlined in the Phase 1 Reopen Plan, including but not limited to maintaining social distancing between individuals from different households if food or drink is served.

- h. The gathering or event must comply with all other applicable state, county and local laws for gatherings and events.
- 4. A school district or charter school may apply to host a large gathering or event by submitting a plan to Secretary of Education Susan Bunting at susan.bunting@doe.k12.de.us at least seven (7) days prior to the anticipated event. Plan approval is at the discretion of the Department of Education, which in consultation with the Division of Public Health, will consider how to prevent, reduce the spread of, and suppress COVID-19 in relation to the gathering.
- **D. PHASE 1 BUSINESS REOPENING:** The provisions in this section are effective June 1, 2020, at 8:00 a.m. E.D.T. unless otherwise stated:
  - 1. Paragraph 2. of the Ninth Modification to the COVID-19 State of Emergency declaration related to the operation of businesses, is hereby stricken.
  - Paragraph 3.a. of the Tenth Modification and Paragraph D.3. of the Nineteenth Modification to the COVID-19 State of Emergency declaration related to Commercial Lodging are hereby stricken.
  - 3. Paragraph 3.b. of the Tenth Modification and Paragraph C.6. of the Nineteenth Modification to the COVID-19 State of Emergency declaration related to Campgrounds are hereby stricken.
  - 4. The Eighteenth Modification to the COVID-19 State of Emergency declaration regarding houses of worship is hereby stricken in its entirety.
  - 5. Paragraph C.5. of the Nineteenth Modification to the COVID-19 State of Emergency declaration is hereby amended to add the following:
    - k. Commercial Lodging. As used herein, Commercial Lodging includes hotels, motels, inns, short-term accommodations, vacation homes, or condo rentals (such as Airbnb, VRBO, HomeAway or any other vacation or overnight

accommodation rental). and other lodgings providing overnight accommodation. Commercial Lodging may reopen, provided that the total number of guests within common areas (lobby, food and drink, gyms, etc.) of any hotel, motel, or inn shall not exceed thirty percent (30%) of that establishment's stated fire occupancy requirements, and indoor gatherings of ten (10) or more persons shall not be permitted. The thirty percent (30%) limit does not apply to the number of hotel rooms that may be booked or occupied at one time or to short term rental accommodations, such as vacation homes or condo rentals. Additional requirements for Commercial Lodging are listed in the Phase 1 Reopen Plan.

- 1. *Campgrounds*. Campgrounds may reopen but must ensure that the spacing of individual campsites (tent or RV) does not allow the individuals within a campsite to come within six (6) feet of individuals in any other campsite. Additional requirements for campgrounds are listed in the Phase 1 Reopen Plan.
- m. Auction Houses. Auction Houses may open to the general public, provided, however, that the total number of persons permitted in an Auction House at any one time shall not exceed thirty percent (30%) of that Auction House's stated fire occupancy requirements. Additional requirements for Auction Houses are listed in the Delaware Auctioneer's Association Guidelines issued by the Delaware Department of Agriculture.
- n. *Houses of Worship*. Houses of Worship may continue to offer in-person services, provided, however, that the total number of persons permitted in a House of Worship at any one time shall not exceed thirty percent (30%) of that House of Worship's stated fire occupancy requirements. Additional requirements for Houses of Worship are listed in the Guidance for Communities of Worship.
- 6. Paragraph B.4.q. of the Fifteenth Modification to the COVID-19 State of Emergency declaration is hereby modified as follows (noted by strikethrough and italics):
  - q. Drive-in services, such as graduations and drive-in movies, are permitted with the following restrictions:
    - 1. People attending the service must remain in their vehicles at all times and are permitted to open their windows, halfway if needed *sunroofs*, *or convertible tops*.
    - 2. Vehicles attending services may only include immediate family members *individuals* who live in the same household.
    - 3. No outdoor seating shall be permitted, including outdoor seating in an open bed of a vehicle.
    - 4. Vehicles must remain at least *six* (6) feet from each other (including side-to-side while parked).

- 5. Owners/operators of the property being used for drive-in services shall clearly mark spacing appropriate to identify *six* (6) feet between cars.
- 6. No exchange of materials shall take place between attendees and each other or attendees and the providers of the services.
- 7. There must be strict adherence to social distancing guidelines recommended by the CDC and the Division of Public Health.
- 8. Owners/operators shall provide clear signage regarding these requirements.
- 7. Paragraph C. of the Nineteenth Modification of the COVID-19 State of Emergency declaration related to the Phase 1 Reopen Plan is hereby modified to insert a new Paragraph 2A., between Paragraphs 2. and 3., as follows:
  - 2A. Phase 1 Responsibilities of all Businesses: in addition to the industry-specific guidance issued to businesses, all businesses shall follow the coronavirus guidelines for public safety enumerated by the CDC and DPH, including:
    - a. Employees, patrons, and visitors must wear cloth face coverings compliant with the Thirteenth Modification of the State of Emergency at all times.
    - b. Employees must be designated to monitor patrons and visitors entering a business, in lines, and ensure social distancing throughout a business' location.
    - c. Businesses must ensure social distancing of at least six (6) feet between waiting patrons and visitors in line, both inside and outside. Signage and floor markings must be present to guide patrons and visitors in appropriately spacing while in line.
    - d. Use doors, windows and other ventilation mechanisms to increase introduction of fresh air and turnover of air within the business' location.
    - e. All surfaces touched by patrons or visitors, including doors, seating, restrooms, and point of sale infrastructure must be disinfected using an EPA-approved disinfectant every fifteen (15) minutes to two (2) hours.
    - f. Limit cash transactions, and encourage patrons to use credit, debit, or other contactless forms of payment. Cash registers and pin pads must be sanitized after each use. Any donations collected by a business must be collected through stationary box, mail, or electronic means.
    - g. Discourage the use of shared phones, desks, workstations, radios, wearable technology. If these are unavoidable, they must be cleaned after each use.
    - h. Businesses must make hand sanitizer or handwashing stations readily available for all employees, patrons, and visitors throughout the business' location, including at each entry and exit at a minimum. Hand sanitizer must be composed of at least sixty percent (60%) ethanol or seventy percent (70%) isopropanol.
    - i. Hand sanitizer must be used by employees at frequent intervals during any service, appointment, or other scheduled gathering or event, including at a minimum after contact with surfaces that touched by others, when incidental contact has been made with a patron or visitor, and prior to preparing or distributing food or drink.

- j. Businesses must post signs on how to stop the spread of COVID-19, hand hygiene, and properly wear a cloth face covering, including:
  - 1. Do not enter if you have symptoms of COVID-19 or if you have been exposed to anyone who has tested positive with COVID-19 in the past fourteen (14) days;
  - 2. Individuals age thirteen (13) and up are required to wear a cloth face covering in accordance with the Thirteenth Modification;
  - 3. At all times, individuals who are not part of the same household should maximize physical distance from others and remain at least six (6) feet apart; and
  - 4. Proper hand washing and frequent use of hand sanitizer is encouraged.
  - 5. Printable signs that will help you comply with the general and industry-specific signage requirements in the Phase 1 guidance are available at https://business.delaware.gov/wp-content/uploads/sites/118/2020/05/DSB-COVID-19-Posters-For-Review.pdf.
- k. Services, appointments, or other scheduled gatherings and events must be staggered to allow for a thorough cleaning according to CDC guidelines of any public spaces before the next service, appointment, or other scheduled gathering or event begins.
- 1. Follow all State and CDC guidelines and recommendations for social distancing, including that employees maintain six (6) feet of space between themselves and other employees, patrons, and visitors to the greatest extent possible.
- m. For fixed seating venues, only thirty percent (30%) of patron or visitor seating may be occupied and there must be a six (6) foot radius around individual household units. Patrons and visitors must exit their seats in an orderly, row by row fashion, as directed by venue staff.
- n. Businesses are strongly encouraged to modify any practices that cause close contact (meaning being within six (6) feet for ten (10) minutes or more) or sharing items among patrons or visitors.
- o. Sharing microphones is prohibited. All microphones, whether they be self-standing in holders, handheld or lapel style must be sanitized after each use.
- p. Proper precautions must be taken when handling ready-to-eat foods. Variances or other allowances for bare hand contact are void until these restrictions are lifted. Unwrapped food products may not be handed directly to individuals for immediate consumption using bare hand to bare hand contact. Individual servings of unwrapped food products may be distributed by single-use articles (i.e., napkin, cups, etc.) or on reusable articles that are properly disinfected between each use, or they may be placed into a container or onto a tray and distributed by a single individual using tongs or other barrier to bare hand to hand contact.
- q. Businesses shall not permit patrons or visitors who are not members of the same household to share food or beverage.
- r. Implement flexible and non-punitive sick-leave policies to facilitate compliance with this Modification. Such policies should follow any guidance from the CDC and DPH regarding COVID-19.
- s. Exclude employees who (a) have been diagnosed with COVID-19, (b) are reasonably suspected to have COVID-19, or (c) have symptoms of COVID-19,

such as fever, cough, shortness of breath, new loss of taste or smell, sore throat, aches or muscle pain, chills or repeated shaking with chills. Such employees shall stay home and not come to work until they are until they are free of fever (99.5 °F or greater using an oral thermometer), signs of a fever, and any other symptoms of COVID-19 for at least 24 hours, without the use of fever-reducing or other symptom-altering medicines (e.g., cough suppressants). These employees should notify their supervisor and stay home if they are sick.

- t. Symptomatic employees must not physically return to work until cleared by DPH.
- u. Prohibit employees who have been told they must be isolated or quarantined from on-premises work until cleared by DPH or a medical professional.
- v. Separate sick employees from other individuals immediately.
- w. Enforce cough and sneeze hygiene.

#### E. MISCELLANEOUS:

- 1. Effective June 1, 2020 at 8:00 a.m. E.D.T., all public meetings of public bodies governed by 29 Del. C. §§10001 et seq. (including boards, commissions, task forces, and any other similar public body) may be conducted in person in public buildings, provided that (1) the total number of individuals permitted in a room at one time shall not exceed thirty percent (30%) of stated fire occupancy requirements; (2) a six (6) foot radius around individuals is maintained, and (3) attendees wear cloth face coverings in accordance with the Thirteenth Modification. Public bodies are encouraged to conduct meetings electronically, either by means of telephone conference call or video conference call, as permitted by Paragraph 5 of the Declaration of the State of Emergency. Any in-person meeting must also provide a telephone or video conference option for any member of the public body or the public who does not wish to attend in person.
- 2. Paragraphs A.1., A.2., and A.3. of the Fifteenth Modification to the COVID-19 State of Emergency declaration related to elections are hereby modified by striking the provision (noted by strikethrough) "and enforce crowd limitations of 10 persons at a time at polling places" from each paragraph.

- 3. Paragraph 7 of the First Modification to the COVID-19 State of Emergency declaration authorizing the Secretary of Labor to develop emergency rules amending the Delaware Unemployment Insurance Code, to remain in effect until the State of Emergency declaration has been rescinded, is hereby extended until July 2, 2020 unless expressly extended by a subsequent Modification to the State of Emergency Order or the Delaware Code is amended to permit a longer duration.
- 4. This Order has the force and effect of law. Any failure to comply with the provisions contained in a Declaration of a State of Emergency or any modification to a Declaration of the State of Emergency may constitute a criminal offense. 20 Del. C. §§ 3115 (b); 3116 (9); 3122; 3125. State and local law enforcement agencies are authorized to enforce the provisions of any Declaration of a State of Emergency.

APPROVED this 31st day of May 2020 at 3:30 p.m.

Governor C. Carry





#### **Executive Department Dover**

## FOURTH EXTENSION OF THE DECLARATION OF A STATE OF EMERGENCY FOR THE STATE OF DELAWARE DUE TO A PUBLIC HEALTH THREAT

**WHEREAS**, in connection with the serious public health threat from the novel coronavirus ("COVID-19") that has impacted the State of Delaware, I issued a Declaration of a State of Emergency for the entire state at 3:00 p.m. on March 12, 2020; and

WHEREAS, during the past several months, I have issued Twenty-Three Modifications to the State of Emergency declaration first to protect from the spread of COVID-19 by, among others things, limiting social gatherings, closing places of public accommodation, restricting beach access, closing childcare to all but emergency care, restricting business operations to essential businesses only with non-essential businesses either closed or remote working only, and ordering a shelter in place for all Delawareans, and then to begin to reopen the state by, among other things, requiring individuals to wear cloth face coverings both inside essential businesses and outside when social distancing is difficult, permitting businesses and other places of public accommodation to reopen slowly, reopening the beaches, lifting the quarantine and restrictions on commercial lodgings, and taking other measures to reopen the economy while still focused on protecting the public health, safety and welfare of Delawareans during the COVID-19 pandemic;

and

**WHEREAS**, the State of Delaware continues to face a serious public health threat from COVID-19 and the risk to life remains; and

**WHEREAS**, pursuant to Delaware's emergency management statutes, a State of Emergency proclaimed by the Governor may not continue for more than 30 days without being renewed; and

**WHEREAS**, I extended the State of Emergency for an additional 30 days on April 10, 2020, on May 8, 2020 and on June 6, 2020; and

**WHEREAS**, I find that the conditions necessitating a State of Emergency continue to exist and require that the State of Emergency remains in effect.

**NOW THEREFORE, I, JOHN C. CARNEY**, pursuant to Title 20, Chapter 31 of the Delaware Code, to control and prevent the spread of COVID-19 within the State of Delaware, do hereby declare:

- 1. The State of Emergency due to COVID-19, first declared March 12, 2020 and subsequently modified as set forth above is extended, effective immediately.
- 2. All provisions of the State of Emergency and its Twenty-Three Modifications currently in place shall remain in full force and effect until terminated in accordance with state law.

APPROVED this 6th day of July 2020 at 1:30 p.m.

John C. Carry Governor