

# **Delaware Energy Efficiency Investment Fund**

## **Program Guidelines and Operational Procedures**

**July 2016**



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## **1.0 Purpose**

The purpose of these guidelines is to prescribe procedures relating to the Energy Efficiency Investment Fund. It is the goal in establishing these guidelines to provide a streamlined procedure for administering and distributing program funds.

These guidelines provide rules of practice and procedure for grant applications and disbursement of grants for energy efficiency projects in Delaware.

## **2.0 Statutory Authority**

These guidelines are disseminated under authority of 29 Delaware Code, Section 8030.

## **3.0 Energy Efficiency Investment Fund Statute and Appropriation**

The Delaware 146th General Assembly enacted and Governor Markell signed into law Senate Bill 129 which amended Title 29, §8030 and Title 30 §5502 of the Delaware Code to establish the Energy Efficiency Investment Fund. The State shall transfer in each fiscal year the first \$5,000,000 in tax receipts received under Title 30 Chapter 55 that would otherwise be deposited to the General Fund to the Energy Efficiency Investment Fund maintained by the Department of Natural Resources and Environmental Control (DNREC) pursuant to Chapter 80 of Title 29.

The Energy Efficiency Investment Fund promotes the use of energy efficient technologies by Delaware non-residential (commercial and industrial) customers that pay the state public utility tax on their electric and/or natural gas utility bill.

According to Title 29 §8030, DNREC shall give preference to those applications proposing projects that are anticipated to produce the greatest reduction in energy consumption per Fund dollar invested, improve environmental performance, spur capital construction and facility modernization, encourage job retention and creation, and are likely to be substantially complete no later than one year following the issuance of financing from the Fund.

## **4.0 Delaware Energy Efficiency Investment Fund**

### **4.1 General Provisions**

All grants are on a first-come first-served basis. In no event shall the Fund provide grant funding for more than 30 percent of the total costs of any proposed project nor support projects already receiving support from the Green Energy Fund under this chapter or the Strategic Fund under subchapter I-B of Chapter 50, Title 29 the Delaware Code.

Equipment must be new, purchased, and installed before the grant payment can be issued. Both payment and commitment of grant are subject to availability of program funds.

### **4.1.1 Program Limits**

The Fund will not pay more than 30 percent of the total project cost shown on the invoice and projects will not exceed \$500,000 without written approval of the Director.

Energy Assessment Grants will not fund any energy audit or feasibility study greater than 50 percent of the audit/study cost and not to exceed \$10,000 per facility.

No company or affiliated group of companies under common ownership/control can receive more than \$1,000,000 in awards within a three year period. By way of example, a parent and subsidiary (or sister entities with a common owner) would not be eligible to receive more than \$1,000,000 in total combined awards within three consecutive program years.

Within this \$1,000,000 limit there is also a cap on total lighting awards. Total lighting awards shall not exceed \$400,000 within a three year period. By way of example, a parent and subsidiary (or sister entities with a common owner) would not be eligible to receive more than \$400,000 in total combined lighting awards and would not be eligible to receive more than \$600,000 in total combined awards for all other measures within three consecutive program years.

## **4.2 Eligibility**

The Delaware Energy Efficiency Investment Fund Program is available to non-residential, commercial, industrial, and non-profit entities that pay the Delaware Public Utility Tax on electric and/or natural gas utility bills.

All applications are subject to pre-installation and/or post-installation inspections at the discretion of DNREC.

## **4.3 Permits**

All Energy Efficiency Investment Fund projects must obtain all relevant permits from DNREC and all other necessary state, local, regional, and federal permits to be considered for an application.

## **4.4 Installing Contractor Guidelines**

### **4.4.1 Education and Licensure**

Installing contractors shall maintain appropriate education and licenses, industry certificates and accreditations to ensure the program preserves the end-users' expectation of professional work. The installing contractor must be licensed in the State of Delaware.

Where industry certification programs have been promulgated, grant recipients are encouraged to use industry certified contractors.

### **4.4.3 Insurance Requirements**

The installing contractor and anyone acting under its direction or control or on its behalf

shall at its own expense procure and maintain in full force at all times Commercial General Liability Insurance with a bodily injury and property damage combined single limit of liability of at least ONE MILLION DOLLARS (\$1,000,000) for any occurrence.

#### **4.4.4 Statement of Reliability and Good Standing**

Contractor must be reliable and in good standing with a “Satisfactory Record” (or no negative reports) with the Better Business Bureau. The contractor shall provide a copy of their Better Business Bureau report to DNREC upon request. Reports may be obtained at the following address.

BBB of Delaware  
60 Reads Way  
New Castle, DE 19720  
Phone: (302) 221-5255  
Fax: (302) 221-5265  
Web Site: [www.delaware.bbb.org](http://www.delaware.bbb.org)  
Email: [info@delaware.bbb.org](mailto:info@delaware.bbb.org)

#### **4.4.5 Limitation of Funds**

The Program funds are limited. The installing contractor shall follow program guidelines to ensure reservation of funds prior to installing a qualifying system. DNREC will provide notice if program funds are close to being exhausted for the fiscal year.

#### **4.5 Warranty**

All qualifying systems receiving an Energy Efficiency Investment Fund grant must have a full 3-year warranty against component failure, malfunction and premature output degradation. The warranty must cover all components for which the program incentive is granted and cover the full cost of repair and replacement of all components of the system. For professionally installed systems, the warranty must cover the labor to remove and replace defective components and systems.

DNREC neither expressly nor implicitly warrants the performance of installed equipment. Participants should contact their contractor for details regarding the equipment warranties.

#### **4.6 Code Compliance**

All qualifying systems must be installed in accordance with the standards and specifications of the manufacturers of the components in the system, in compliance with all federal, state, and local safety, building and environmental codes and ordinances and these guidelines. Where discrepancies, if any, exist with these guidelines and local codes, local codes shall govern.

With regard to Delaware’s building energy code, which currently references ASHRAE 90.1-2010 and the 2012 IECC, qualifying systems must exceed minimum code requirements in order to be considered for energy efficiency grant funds.

All equipment must be tested to Underwriters Laboratory (“UL”) standards and be UL listed and installed per manufacturer’s instructions.

## **5.0 Delaware Energy Efficiency Investment Fund**

There are several funding avenues available to Delaware businesses tailored to differing needs and resources. There is a prescriptive energy efficiency grant option by which a business may engage a contractor or otherwise install specified efficiency equipment and be assured a prescribed grant according to a set incentive amount. There is also the customized option geared for businesses with more unique or complex energy efficiency projects. The two-prong approach of a prescriptive and custom path provides a more direct, relatively easier prescriptive approach that allows smaller businesses a viable path to participate, while also providing a more appropriate vehicle for larger and more complicated projects to maximize energy efficiency opportunities. Additionally, there is an energy audit option for businesses needing more assistance in planning for efficiency. The three options are as described in detail below.

### **5.1 Prescriptive Path Grants**

Nonresidential customers of any size are eligible for prescribed measures. Prescribed measures contain technologies where energy savings can be predicted with reasonable accuracy across all applications. The technologies currently eligible for the program include: lighting equipment, high efficiency commercial gas heating equipment, hot water heaters, and vending misers.

The program may modify or expand the list of eligible measures under the prescriptive grant path at any time. DNREC will notify applicants of the change on the website and update any published materials.

#### **5.1.1 Prescribed Grant Limits**

Subject to availability of funds, the Efficiency Investment Fund offers grants for the following prescribed products installed by qualified contractors for a qualifying customer:

Lighting  
Heating Equipment  
Domestic Hot Water  
Vendor Miser

All projects require pre-approval and are subject to a post-installation inspection.

#### **5.1.2 Accepted Products and Equipment**

The following are not eligible for a Prescriptive grant:

- Routine maintenance procedures
- Building energy code requirements (see ASHRAE 90.1-2010 and 2012 IECC)
- Other restrictions as deemed appropriate by DNREC

The following list details the products and equipment eligible for a grant under the

Energy Efficiency Investment Fund.

**Lighting**

All products must meet the technical requirements listed on the Prescriptive Application Form for Lighting to be eligible for rebate.

All products must be UL listed and be installed according to local building codes.

All products must be installed in such a way that the lighting power allowance in either the Building Area or the Space-by-Space method of ASHRAE 90.1-2010 and the 2012 IECC is not exceeded.

**Heating Equipment**

All products must meet the technical requirements listed on the Prescriptive Application Form for Natural Gas Heating and Water Heating Equipment to be eligible for rebate.

**Water Heating Equipment**

All products must meet the technical requirements listed on the Prescriptive Application Form for Natural Gas Heating and Water Heating Equipment to be eligible for rebate.

**Vending Machine Miser**

All products must meet the technical requirements listed on the Prescriptive Application Form for Vending Miser to be eligible for rebate.

**5.1.3 Application Process**

Confirm that the proposed energy efficiency measure (EEM) qualifies for an incentive based on the program requirements. Submit a completed and signed EEIF Prescriptive Grant Application form with copies of the manufacturer's technical specification sheets (cut sheets) for each type of EEM to be purchased.

After receipt of the completed application and any required supplementary documentation, DNREC will evaluate the project for consideration of grant pre-approval. The contractor and customer are fully responsible for ensuring that all forms and documentation have been supplied and the system meets all program requirements. DNREC will review the grant application within 10 business days of receipt of the application package and all supporting documentation. If the requirements have been successfully met, a pre-approval letter will be issued by DNREC to the applicant.

After completing the project, the applicant must submit the final documents pertaining to the project. DNREC will evaluate the project and the required accompanying documents for consideration of grant approval. DNREC may conduct an inspection of the systems prior to final grant approval.

DNREC will process the grant within 60 days of receipt of the final application

package and all supporting documentation, or 30 days after a scheduled inspection if required. DNREC will ordinarily process the payment to the purchaser, however, if the purchaser so requests in writing and documentation reflects the grant value was reduced directly from the purchase price, DNREC will process the payment to the retailer or installing contractor.

#### **5.1.4 Application Requirements**

Applications must be completely and accurately submitted before incentives can be paid. Required documentation includes:

- Specification (cut) sheets for all equipment, AND
- Technical data and testing laboratory information, AND
- Quotes and estimates for all equipment and the scope of work, AND
- Twelve consecutive electric and/or natural gas utility bills, AND
- Installer's Commercial General Liability Insurance certificate, AND
- Delaware State Substitute W-9 form submitted electronically to <https://w9.accounting.delaware.gov/>, AND
- If a lighting project, a lighting schedule and a ceiling plan, AND
- After project completion, itemized invoices for all installed equipment.

Additional information may be requested upon review of initial proposal as deemed appropriate by DNREC.

## **5.2 Custom Path Grants**

The custom path grant option is designed to encourage non-standard energy-efficiency measures, including measures not listed in the prescriptive path above and prescribed measures bundled into a comprehensive full-facility upgrade that maximizes energy savings and cost effectiveness. The custom grant path allows for more comprehensive, unique and creative solutions to projects that are more complex than the prescribed program offers. The custom path is also known as the performance path.

The customized incentives are based on calculated energy and demand savings of retrofit projects, as well as cost effectiveness, and are limited by total project cost. This option allows for the greatest flexibility and creativity in design by providing an incentive on a facility wide scale or on targeted assessments that save energy. The projects qualifying under this program are generally more complex and aggressive measures that permanently raise the efficiency levels beyond that of standard equipment.

### **5.2.1 Grant Limits**

Subject to the availability of funds and the per business limit, a custom grant path must propose a project offering an annual energy savings. The grant will be paid at a rate of \$0.12 per kilowatt-hour saved and \$5/mmbtu, up to 30 percent of installed cost, whichever is less. Program funds are limited and must be reserved prior to completing the project to ensure availability.

Typically, the savings generated by these custom measures are site and end use specific and require a detailed analysis to qualify for an incentive. Recognizing

this, DNREC reserves the right to require a detailed system design and a predicted performance calculation verified by a Professional Engineer (P.E.) on 100 percent of proposed projects.

All custom applications require documentation of the energy savings information. Acceptable forms of documentation include: energy modeling by a consultant or other third party, specification sheets for ALL existing and proposed systems, and/or signature by a licensed professional engineer (P.E.). Failure to submit acceptable documentation will result in a determination of ineligibility. For example, ASHRAE 90.1-2010 Appendix G simulation may be used to demonstrate beyond-code energy performance, and ASHRAE's energy cost budget method may be used to demonstrate energy cost avoidances.

### **5.2.2 Accepted Products and Equipment**

All projects that are considered energy efficiency measures may be eligible to receive a custom path grant, as long as they exceed minimum building energy code requirements. Examples of possible improvements over baseline include:

- Building envelope
- Steam / Boiler improvements
- Process Heat recovery
- Combined Heat and Power (CHP)
- Compressed Air improvements
- Chillers
- Variable Speed Drives
- Heating Ventilation and Air Conditioning improvements
- Plug Load Controls
- Service Water Heating improvements
- Lighting Power Density improvements beyond code (using a mix of daylighting, delamping, highly reflective interior surfaces, and fixture efficiency)
- Whole Building Retrofits (using three or more energy efficiency measures to deliver a minimum of 30% energy use reduction from pre-installation baseline)

The following are not eligible for the custom path grant:

- Routine maintenance procedures
- Renewable energy generation (e.g. wind, geothermal, solar, etc.)
- Projects with less than a 6 month simple payback
- Industrial technologies not approved by nationally recognized laboratories
- Power conditioning/ power factor equipment
- Equipment studies
- Projects with less than 1.0 benefit cost ratio (using the Total Resource Cost, TRC, method)
- Projects that bring the building up to minimum code requirements
- Other restrictions as deemed appropriate by DNREC

### **5.2.3 Application Process**

Applications for the custom path must receive approval from DNREC prior to beginning the project. A statement of reservation of funds and authorization to proceed will be issued by DNREC upon acceptance as a custom project. DNREC reserves the right to pre-inspect all facilities requesting a custom path grant.

After receipt of the completed application and any required supplementary documentation, DNREC will evaluate the project for consideration of grant pre-approval. The contractor and customer are fully responsible for ensuring that all forms and documentation have been supplied and the system meets all program requirements. DNREC will review the grant application within 10 business days of receipt of the application package and all supporting documentation. If the requirements have been successfully met, a pre-approval letter will be issued by DNREC to the applicant.

Funds will be reserved for 12 months on a first-come, first-served basis. The final grant claim form and supporting documents shall be submitted within the 12 months of the reservation date or funds will be forfeited. If the claim form is not received at the end of the 12-month reservation period, a milestone accomplishments report will be submitted to DNREC or the reservation will be forfeited. DNREC will determine if a reservation extension should be granted.

After completing the project, the applicant must submit the final documents pertaining to the project. DNREC will evaluate the project and the required accompanying documents for consideration of grant approval. DNREC may conduct an inspection of the systems prior to final grant approval.

DNREC will process the grant within 60 days of receipt of the final application package and all supporting documentation, or 30 days after a scheduled inspection if required. DNREC will ordinarily process the payment to the purchaser, however, if the purchaser so requests in writing and documentation reflects the grant value was reduced directly from the purchase price, DNREC will process the payment to the retailer or installing contractor

### **5.2.4 Application Requirements**

Applications must be completely and accurately submitted before incentives can be paid. Required documentation includes:

- Specification (cut) sheets for all equipment, AND
- Technical data and testing laboratory information, AND
- Quotes and estimates for all equipment and the scope of work, AND
- Twelve consecutive electric and/or natural gas utility bills, AND
- Installer's Commercial General Liability Insurance certificate, AND
- Documentation of the energy savings calculations and cost estimates, AND
- Project schedule including detailed milestones, AND
- Delaware State Substitute W-9 form submitted electronically to <https://w9.accounting.delaware.gov/>, AND

- If a lighting project, a lighting schedule and a ceiling plan, AND
- After project completion, itemized invoices for all installed equipment.

Additional information may be requested upon review of initial proposal as deemed appropriate by DNREC.

### **5.2.5 Application Review**

#### **Application Received:**

Contractor or applicant submits the project application to DNREC. The application and date received is logged into the tracking spreadsheet and a review is scheduled.

#### **Application review:**

DNREC reviews the application and energy calculations for completeness. If there is any missing information, or if anything is needed in order to accurately estimate the energy savings from the project, DNREC will follow up with the applicant. DNREC reserves the right to deny applications that are unreasonably incomplete or that fail to become complete after due diligence to collect the required information. The program manager may also decide the application needs additional study or metering data to be confident in the estimates, and may notify the applicant to request additional information or a site visit. Depending on the additional information required, there may be additional program funds available for these activities under the Energy Assessment grants opportunity.

#### **Pre-Installation Site Visit:**

DNREC will conduct a pre-installation site visit on approximately 10 percent of projects, in order to ensure that the installation has not yet begun and that baseline conditions were accurately described in the application. During the site visit, DNREC may also collect information to enable it to accurately calculate savings. If the application provided adequate information, the site visit may be deferred until after the pre-screening. This will ensure that DNREC does not spend time visiting a project that does not pass the Total Resource Cost (TRC) test.

#### **Project Pre-screening and Incentive calculation:**

If a project site visit is not required, the project will be pre-screened based on the actual cost of the project and the savings provided by the applicant and verified by the program manager. If the project does not pass the initial screen, the program manager will notify the applicant. The applicant may choose to modify the project or lower the cost in an attempt to move the project along. Once the modified project information is received by DNREC, pre-screening will be performed again using this updated information.

The incentive award calculation will be based on the pre-screen results.

**Pre-Qualification Grant Letter:**

If the project passes the pre-screen, the applicant will be sent a pre-qualification letter that reserves the grant amount for not more than 12 months (and not more than 24 months for CHP projects). The letter will also include a disclaimer that the grant award cannot be guaranteed if there are changes in scope or cost.

The applicant is responsible for submitting the final documents once the project is installed and completed.

**Post-Installation Site Visit**

A post-installation site visit may be necessary due to minor changes in scope as a project proceeds from design to completion and to ensure that the final savings estimates reflect the project as installed, rather than the project as designed. These site visits will be performed on a sample of project sites.

**Final Screening**

Once the final costs and project specifications are submitted to DNREC, a final screening is performed using the measure screening tool. This will ensure that the program records reflect the actual site conditions. If the scope of the project changed enough to significantly lower savings and/or make the project fail the TRC, DNREC may elect to adjust the incentive amounts.

**Grant Payment**

Once the project passes the final screening, the grant is ready to be disbursed to the applicant. DNREC will send a letter notifying the applicant of payment approval and will record the payment information in the Payment Summary sheet.

**5.3 Energy Assessment Grants**

For businesses in need of technical assistance to evaluate their facility for cost effective energy efficient upgrades, grants are available to help with the cost of the audit, feasibility study and project design. Energy Assessment grant funding is limited. Funding must be reserved prior to beginning the audit or study to ensure funding availability.

**5.3.1 Grant Limits**

The Energy Assessment grants will pay up to 50 percent of the cost of the proposed audit per facility up to \$10,000 or up to \$20,000 per organization with two or more facilities.

**5.3.2 Accepted Audits****5.3.2.1 Single Purpose or Targeted Energy Audit**

Single purpose or a targeted energy audit will provide a detailed analysis on one or more types of projects. Included but not limited to a focused analysis on lighting, energy management systems, variable speed drives, boiler/chiller replacements, thermal energy storage systems, energy generation, or a combination of these

projects.

### **5.3.2.2 Comprehensive Audit**

A comprehensive energy audit will provide a detailed analysis of a facility and potential project. The audit will include the interactive effects of the projects and account for the energy use of all major equipment while providing detailed energy cost saving calculations and installed project cost. Comprehensive audits typically use computer models such as DOE-2, Trane/Trace or equivalent packages to simulate building and equipment operations based on weather, equipment set points and hours of operation.

Recognizing that a comprehensive audit evaluates all major energy using systems, the audit will include an implementation plan for the facility upgrades. Systems eligible for a comprehensive audit include but are not limited:

- Building envelope
- Lighting
- Domestic hot water
- HVAC and controls
- Combined heat and power

The audit must comply with ASHRAE Level II audit requirements.

### **5.3.3 Application Process**

Applications for the Energy Assessment grant option shall submit Part 1 of the application and the winning audit proposal to DNREC and receive approval prior to beginning the project. A statement of reservation of funds and authorization to proceed will be issued by DNREC upon acceptance of Part 1 application.

Upon receipt of the completed study and all final documentation pertaining to the project, DNREC will evaluate the project for grant payment. The contractor and customer are fully responsible for ensuring that all forms and documentation have been supplied and the proposal meets all program requirements. Applications submitting only a scope of work for the proposed study will be considered incomplete and not eligible for grant award.

In addition to the requirements in Section 5.3.2, applications for Energy Assessment grants must include the following:

- 5.3.3.1 Completed Application Form Part 1 and appropriate audit proposal.
- 5.3.3.2 Copy of the customer's last 12 months of electric and natural gas bills.
- 5.3.3.3 The completed energy study, which shall include all requirements needed for the prescriptive and custom grants including the following:

1. Executive Summary
2. Technical Information and Analysis
  - a) Description of the project and proposed energy saving measures

- b) Base case information
  - c) Enhanced case information
  - d) Estimated energy and demand savings associated with the proposed project
  - e) Any applicable figures and tables
  - f) Simple payback period and/or life cycle costs
  - g) Estimated costs including design, materials, and installation
3. Conclusions and Recommendations
- a) Findings and key points summarized
  - b) Recommendations should be evaluated separately and combined in the enhanced case
4. Appendix
- a) Engineering assumptions and supporting information
  - b) Building data and plans
  - c) Cost assumptions
  - d) Publication information for each source cited in the “Technical Information” section of your report
  - e) Listing of the publication title, author, place of publication, page numbers, and date of publication

DNREC will process the grant within 60 days of receipt of the Application Package and all supporting documentation.

#### **6.0 Proprietary Application Information**

DNREC may make all applications submitted available to non-State personnel for the sole purpose of assisting in its evaluation of the applications. These individuals will be required to protect the confidentiality of any specifically identified proprietary information obtained as a result of their participation in the evaluation.

Proposals submitted may contain trade secrets and/or privileged or confidential commercial or financial information which the applicant does not want to be used or disclosed for any purpose other than evaluation of the application. The use and disclosure of such data may be restricted, provided the applicant follows DNREC’s “Request for Confidentiality” procedure contained in DNREC’s “Freedom of Information Act” or “FOIA” regulation. It is important to understand that this FOIA regulation’s confidentiality procedure is a necessary part of this regulation in that any information submitted to DNREC is subject to public review unless deemed to be confidential by the Secretary in accordance with the criteria and procedures established in the FOIA regulation.

The burden lies with the applicant asserting the claim of confidentiality to meet the criteria established in the FOIA regulation.

#### **7.0 Retirement and Disposal**

The intent of the Energy Efficiency Investment Fund is to increase energy efficiency through retirement and replacement of inefficient equipment. The customer and contractor shall appropriately retire and dispose of any product replaced as a result of an

Energy Efficiency Investment Fund grant.

The customer is responsible for the proper disposal or recycling of any waste generated as a result of the project, including the disposal of fluorescent lamps (which contain mercury) and ballasts suspected of containing PCBs. Any fluorescent ballast dated pre-1979 should be considered to contain PCBs unless otherwise labeled.

**8.0 Dispute Resolution**

Should an applicant be denied a grant and disagrees with outcome, the applicant must contact DNREC in writing. DNREC will respond within 10 days after the determination. Should DNREC deem the application eligible, the application will be processed within the next 10 business days.

**9.0 Tax Liability**

The applicant is responsible for any tax liability imposed as a result of the payment of grants. Applicants are advised to contact a tax professional for more information.